PROPERTY TAX APPEAL BOARD'S DECISION

APPELLANT: Rex Anthony
DOCKET NO.: 05-00291.001-R-1
PARCEL NO.: 05-10-13-213-001

The parties of record before the Property Tax Appeal Board are Rex Anthony, the appellant, by attorney Robert McQuellon III of Peoria; and the Bond County Board of Review by State's Attorney Christopher Bauer.

Based on an agreement of the parties the following appeals were consolidated for hearing purposes due to the similarity of arguments, witnesses and evidence: Docket Nos. 05-00290.001-R-1, 05-00291.001-R-1, 05-00292.001-R-1, 05-00293.001-R-1, 05-00294.001-R-1, and 05-00295.001-R-1. In each appeal the appellant was contesting the classification of the mobile home as real estate. Where appropriate the Board will incorporate the testimony provided by John Sharp, the witness called on behalf of each appellant, and the Bond County Supervisor of Assessments in each decision.

The subject property consists of a .85 acre parcel improved with a double wide mobile home that contains 1,456 square feet of living area. The home is a 2001 model manufactured by Dutch Housing. Also located on the subject parcel is a 520 square foot carport and a mobile home pad. The property is located in Greenville, Central Township, Bond County.

The appellant appeared before the Property Tax Appeal Board by his attorney contesting the assessment on the mobile home. The appellant contends the mobile home should not be classified and assessed as real estate because the dwelling is not resting in whole on a permanent foundation as required by section 1-130 of the Property Tax Code. (35 ILCS 200/1-130).

In support of this argument the appellant called John Sharp as a witness. Mr. Sharp is the President of Property Tax Pro. Mr. Sharp is a licensed real estate agent but has no appraisal or

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Based on the facts and exhibits presented, the Property Tax Appeal Board hereby finds <u>a reduction</u> in the assessment of the property as established by the <u>Bond</u> County Board of Review is warranted. The correct assessed valuation of the property is:

LAND: \$ 1,767 IMPR.: \$ 4,450 TOTAL: \$ 6,217

Subject only to the State multiplier as applicable.

PTAB/SMW/05-00291/9-07

assessment designations. He testified that he has sold conventional homes and modular homes. He and his wife are owners of a real estate firm. For the past 15 years he has done work in the property tax field. Mr. Sharp explained that he has property tax clients and conducts a review of their property. He would then turn the information or documentation over to an attorney to determine if the appeal has merit. The attorney would then file an appeal where appropriate. Mr. Sharp also testified that his pay is contingent on the outcome of the appeal. If there is no assessment relief granted he is not paid. Mr. Sharp was present to give testimony as a fact witness.

Sharp described the subject property as a double wide mobile home. He testified he visited the subject property but could not recall the exact date and took photographs of the dwelling. record contains three photographs of the home. Two photographs depict the exterior of the home and the third photograph depicts the area under the home. The exterior photographs depict the dwelling as having concrete block skirting that is mortared that goes around the base perimeter of the home. The photograph of the crawl space beneath the home depicts stack concrete blocks that support the mobile home. Also submitted with the evidence was a copy of the certificate of title of a vehicle. testified the dwelling was resting on stacked concrete cinder blocks. The blocks were not affixed to the dwelling and the home was resting in place. The witness testified the blocks are sitting on poured concrete footings but they are not attached to the concrete. He also testified the home is not attached to the perimeter mortared concrete block skirting that goes around the base perimeter of the home.

Under cross-examination Sharp could not recall the date visited the home. He testified he observe the home resting on the concrete blocks. Mr. Sharp testified he was provided a copy of the title. Mr. Sharp testified he stuck his head under the home but did not crawl under the dwelling. Mr. Sharp did not recall any anchoring of the home but asserted the home is just sitting on the stacked concrete blocks. The stacked concrete blocks were not mortared together. He also observed that the home was not resting on the perimeter skirting. He observed a gap between the top of the concrete block perimeter skirting and the bottom of the home. He did not know the depth of the concrete footings that supported the stacked blocks or perimeter mortared concrete skirting.

The board of review submitted its "Board of Review Notes on Appeal" wherein the total assessment of the property of \$16,001 was disclosed.

The board of review offered no case-in-chief, however, the Bond County Supervisor of Assessments Don Albert, was cross-examined

about the assessment of the subject property and the assessments of mobile homes in Bond County. The board of review submitted the subject's property record card that depicted the mobile home and the carport. The mobile home was valued at \$27,690, the carport was valued at \$2,610 and the pad was valued \$9,985. The witness testified he did not do an inspection but drove by and saw the concrete block perimeter foundation. The witness had testified it was the policy that a double-wide placed on land owned by the owner of the mobile home is classified as real estate. The witness indicated the underlying factor in classifying a mobile home as real estate was who owned the underlying land.

Included with the board of review's evidence was a copy of a mortgage recorded with the Bond County Recorder in the amount of \$43,655 for the subject property.

After hearing the testimony and considering the evidence, the Property Tax Appeal Board finds that it has jurisdiction over the parties and the subject matter of the appeal. The Board further finds a reduction in the subject's assessment is warranted.

The appellant contends that the mobile home on the subject property was improperly classified and assessed as real estate. The appellant argued the mobile home should not be classified and taxed as real estate but be subject to the Mobile Home Local Services Tax Act.

Section 1-130 of the Property Tax Code defines real property in part as:

The land itself, with all things contained therein, and also buildings, structures and improvements, and other permanent fixtures thereon, ... and all rights and privileges belonging or pertaining thereto, except where otherwise specified by this Code. Included therein is any vehicle or similar portable structure used or so constructed as to permit its use as a dwelling place, if the structure is resting in whole on a permanent foundation. . . (35 ILCS 200/1-130).

Additionally, section 1 of the Mobile Home Local Services Tax Act defines a mobile home as:

[a] factory assembled structure designed for permanent habitation and so constructed as to permit its transport on wheels, temporarily or permanently attached to its frame, from the place of its construction to the location, or subsequent locations, and placement on a temporary foundation, at which it is intended to be a permanent habitation, and situated so

as to permit the occupancy thereof as a dwelling place for one or more persons, provided that any such structure resting in whole on a permanent foundation, with wheels, tongue and hitch removed at the time of registration provided for in Section 4 of this Act, shall not be construed as a 'mobile home', but shall be assessed and taxed as real property as defined by Section 1-130 of the Property Tax Code. (35 ILCS 515/1).

Both the Property Tax Code and the Mobile Home Local Services Tax Act require a mobile home to be resting in whole on a permanent foundation before it can be classified and assessed as real estate. Absent a permanent foundation a mobile home is subject to the privilege tax provided by the Mobile Home Local Services Tax Act. Lee County Board of Review v. Property Tax Appeal Board, 278 Ill.App.3d 711, 719(2nd Dist. 1996); Berry v. Costello, 62 Ill.2d 342, 347 (1976). The Property Tax Code and the Mobile Home Local Services Tax Act provide that the determining factor in classifying a mobile home as real estate as being the physical nature of the structure's foundation. Lee County Board of Review v. Property Tax Appeal Board, 278 Ill.App.3d at 724.

Neither the Property Tax Code nor the Mobile Home Local Services Tax Act defines "permanent foundation." The Property Tax Appeal Board may, however, look to other statutes that relate to the same subject to determine what constitutes a permanent foundation for assessment purposes. Lee County Board of Review v. Property Tax Appeal Board, 278 Ill.App.3d at 720; Christian County Board of Review v. Property Tax Appeal Board, 858 N.E.2d 909, 306 Ill.Dec. 851 (5th Dist. 2006).

The Illinois Manufactured Housing and Mobile Home Safety Act contains a definition of "permanent foundation". Section 2(1) of the Illinois Manufactured Housing and Mobile Home Safety Act defines a "permanent foundation" as:

a closed perimeter formation consisting of materials such as concrete, mortared concrete block, or mortared brick extending into the ground below the frost line which shall include, but not necessarily be limited to cellars, basements, or crawl spaces, but does exclude the use of piers. (430 ILCS 115/2(1)).

The Manufactured Home Quality Assurance Act provides a definition of permanent stating in part:

[T]hat any such [factory assembled] structure resting on a permanent foundation, which is a continuous perimeter foundation of material such as mortared

concrete block, mortared brick, or concrete which extends into the ground below the established frost depth and to which the home is secured with foundation bolts at least one-half inch in diameter, spaced at intervals of no more than 6 feet and within one foot of the corners, and embedded at least 7 inches into concrete foundations or 15 inches into block foundations, shall not be construed as a mobile home or manufactured home. . . . (430 ILCS 117/10).

The Mobile Home Park Act also speaks in terms of an "immobilized mobile home" which means:

[A] mobile home served by individual utilities, resting on a permanent perimeter foundation which extends below the established frost depth with the wheels, tongue and hitch removed and the home secured in compliance with the Mobile Home Tiedown Act. 210 ILCS 115/2.10.

The Manufactured Home Installation Code (77 Ill.Admin.Code 870) also contains a definition of "permanent foundation" which mirrors language contained in Manufactured Home Quality Assurance Act as quoted above. Section 870.10 of the Illinois Manufactured Home Tiedown Code states in part that:

"Permanent Foundation" is a continuous perimeter foundation such as mortared concrete blocks, mortared brick, or concrete that extends into the ground below the established frost depth and to which the home is secured with foundation bolts at least one-half inch in diameter, spaced at intervals of no more than 6 feet and within one foot of the corners, and embedded at least 7 inches into concrete foundations or 15 inches into block foundations. (77 Ill.Admin.Code 870.10).

The Board finds that each of these statutory provisions requires that a permanent foundation must be a continuous perimeter foundation composed of concrete, mortared concrete block, or mortared brick that extends below the frost line. The home must be actually attached, supported and anchored by this type of continuous perimeter foundation to be considered a permanent foundation.

The Board finds under the facts of this appeal the mobile home is not resting in whole on a permanent foundation so as to be classified and assessed as real estate under the provisions of the Property Tax Code. The Board finds the subject mobile home is not resting on, supported by and anchored to a perimeter foundation that extends below the frost depth. The evidence disclosed the subject has a mortared concrete block skirting under the base perimeter of the home that does not support or

anchor the home. Stacked, non-mortared concrete blocks placed upon concrete pads under the home actually support the mobile home. Although these stacked blocks under the mobile home support the dwelling they do not anchor the home in place. The mobile home was not attached to the concrete blocks but was held in place by its own weight.

The supervisor of assessments did not provide any testimony that disputed the description of the foundation of the home provided by Mr. Sharp. The testimony further revealed that the supervisor of assessments did not conduct a close inspection similar to that done by Mr. Sharp. Therefore, even though Mr. Sharp's fee is contingent on the outcome of the appeal, the Board finds his testimony more credible with respect to the description of the foundation associated with the home.

The supervisor of assessments further indicated that it was the policy in assessing mobile homes to classify double wide mobile homes as real estate where the owner also owns the underlying land. The Board finds this practice is not in accordance with the definitions of real estate set forth in either the Property Tax Code or the Mobile Home Local Services Tax Act which both focus on the nature of the foundation.

In conclusion the Property Tax Appeal Board finds the mobile home located on the subject property should not be classified and assessed as real property. Therefore, the Property Tax Appeal Board finds that a reduction in the subject's assessment is warranted in accordance with these findings.

This is a final administrative decision of the Property Tax Appeal Board are subject to review in the Circuit Court or Appellate Court under the provisions of the Administrative Review Law (735 ILCS 5/3-101 et seq.) and section 16-195 of the Property Tax Code.

Chairman

Chairman

Chairman

Member

Member

Member

Member

Member

DISSENTING:

CERTIFICATION

As Clerk of the Illinois Property Tax Appeal Board and the keeper of the Records thereof, I do hereby certify that the foregoing is a true, full and complete Final Administrative Decision of the Illinois Property Tax Appeal Board issued this date in the above entitled appeal, now of record in this said office.

Date: September 28, 2007

Clerk of the Property Tax Appeal Board

IMPORTANT NOTICE

Section 16-185 of the Property Tax Code provides in part:

"If the Property Tax Appeal Board renders a decision lowering the assessment of a particular parcel after the deadline for filing

complaints with the Board of Review or after adjournment of the session of the Board of Review at which assessments for the subsequent year are being considered, the taxpayer may, within 30 days after the date of written notice of the Property Tax Appeal Board's decision, appeal the assessment for the subsequent year directly to the Property Tax Appeal Board."

In order to comply with the above provision, YOU MUST FILE A PETITION AND EVIDENCE WITH THE PROPERTY TAX APPEAL BOARD WITHIN 30 DAYS OF THE DATE OF THE ENCLOSED DECISION IN ORDER TO APPEAL THE ASSESSMENT OF THE PROPERTY FOR THE SUBSEQUENT YEAR.

Based upon the issuance of a lowered assessment by the Property Tax Appeal Board, the refund of paid property taxes is the responsibility of your County Treasurer. Please contact that office with any questions you may have regarding the refund of paid property taxes.